

INCIDENT BACKGROUND

On 09 November 2019, the Armed Forces of the Philippines (AFP) launched mortar shelling against an Islamic State-sympathizing faction of the Bangsamoro Islamic Freedom Fighters (BIFF) in Sitio Guguko, Tukanalipao, Mamasapano municipality in the province of Maguindanao. This led to armed hostilities between the two parties, triggering displacement of the local population and an undetermined number of casualties, including a civilian who was injured by stray bullets.

On 22 November 2019, government forces stationed at Barangay Meta, in the municipality of Datu Unsay, Maguindanao province were reportedly attacked by BIFF members. This resulted in continued military operations against the BIFF in Barangay Pusao, Shariff Saydona Mustapha, Maguindanao, which escalated and spread to the nearby municipalities of Datu Saudi Ampatuan, Shariff Aguak, and Talayan, all in Maguindanao.

CURRENT SITUATION

A total of 7,883 families (39,186 individuals) have been displaced in five municipalities within and outside the SPSM box, i.e. Sharif Saydona Mustapha, Shariff Aguak, Datu Saudi Ampatuan, Mamasapano and Talayan. As of this report, the IDPs are staying in 20 evacuation sites in different locations, while others sought refuge with their relatives.

IDPs are in need of humanitarian assistance, as they have experienced repeated displacement during this year with limited government assistance. Some are also experiencing health issues. Children in affected communities have stopped going to school while the military operations are ongoing.

Livelihood has also been affected, with some livestock (20 cows and 3 goats, according to IDPs interviewed) reportedly hit by stray bullets and killed. Other pressing needs identified are drinking water, hygiene and sanitation facilities, basic non-food items for daily use, and tarpaulins for temporary shelter that can withstand harsh weather. IDPs further expressed their appeal to the parties to the conflict to spare civilian properties, and to identify lasting solutions to the fighting in order to resolve the recurring cycle of displacement.

PROTECTION ISSUES AND RESPONSE

ISSUES	RESPONSES	WAYS FORWARD
Threat to life, safety, and security		
<p>A civilian man was reportedly injured by stray bullets. As of assessment date, he was already in a stable condition.</p> <p>While the situation remains unpredictable, IDPs as well as families residing near the battle area are afraid of getting wounded in further armed encounters.</p> <p>An undetermined number of houses were reportedly damaged and burned in Barangay Pusao, Shariff Saydona Mustapha.</p>		<p>Families who are not displaced but are living not far from the area where the combat is taking place are closely coordinating with the local authorities to inform the AFP of their current location.</p>
Gender-based violence		
<p>No cases of gender-based violence have been reported as of the assessment date. However, women have no privacy in the evacuation centers as they were staying in a cramped spaces with no partitions.</p>	<p>The provincial government of Maguindanao has recently updated its referral pathway for GBV cases, in coordination with the GBV Working Group led by the Regional Commission on Bangsamoro Women. The Joint Child Protection and GBV Working Group – Maguindanao Provincial Cluster has now been institutionalized as part of the merged</p>	<p>Continue monitoring the situation, considering the heightened protection risks during displacement. Refer any documented cases for appropriate assistance.</p>

	Local Council Against Trafficking/Violence Against Women and Their Children and the Local Council for the Protection of Children (LCAT-VAWC-LCPC).	
Children associated with armed forces and armed groups		
There is currently no concrete data on minors associated with the BIFF. According to people from the affected communities, so far, no children are reported to be involved in combat activities or playing a support role in the armed group.	<p>The Joint Child Protection and GBV Working Group – Maguindanao Provincial Cluster has now been institutionalized as part of the merged Local Council Against Trafficking/Violence Against Women and Their Children and the Local Council for the Protection of Children (LCAT-VAWC-LCPC).</p> <p>The Country Task Force for Monitoring and Reporting (CTFMR) remains in place to track and verify reports of any grave child rights violations (GCRVs), including killing/maiming of children, or recruitment and use of children in armed forces or armed groups.</p>	Continue monitoring the situation, considering the heightened protection risks during displacement. Refer any documented cases for appropriate assistance, and report any monitored cases of GCRVs through the monitoring and reporting mechanism (MRM) of the CTFMR.
Threat to liberty and freedom of movement		
The high mobility of the armed group has resulted in movement restrictions, because civilians (including both the host population and the IDPs) are afraid of being caught in the crossfire.		Families who are not displaced but are living not far from the area where the combat is taking place are closely coordinating with the local authorities to inform the AFP of their current location.
Shelter		
Some of the IDPs in Barangay Datu Kilay, Shariff Saydona Mustapha have built makeshift shelters and are experiencing difficulties whenever there is heavy rainfall. Although they have tarpaulins to use, these are getting dilapidated and are generally inadequate to protect them from heat.		Continue monitoring the shelter needs of the IDPs in different displacement sites and refer to relevant agencies.
Other IDPs in Barangay East Libutan, Shariff Saydona Mustapha built makeshift shelters inside a coconut plantation, and are likewise affected by flooding due to heavy rainfall. Stagnant water due to floods have raised concerns as it is breeding ground for mosquitoes.		
Food aid, nutrition and non-food items		
Regular food rations and provision of non-food items are the pressing needs of the IDPs because they left behind their household belongings and kitchen utensils when they fled during the height of the conflict.	<p>The Provincial Social Welfare and Development Office (PSWDO) of Maguindanao has requested the Ministry of Social Services and Development (MSSD) – BARMM for augmentation of resources in order to provide immediate food assistance and non-food items (NFIs).</p> <p>On 30 November 2019, the LGU-Shariff Aguak distributed food packs consisting of 5 kilos of rice, canned goods, coffee and noodles to each displaced family.</p> <p>On 27 November 2019, LGU-Datu Saudi Ampatuan distributed 5 kilos of rice to each displaced family.</p>	Follow up with MSSD and continue monitoring the IDPs' situation.
Water and sanitation		
No toilets, washing and bathing facilities had been constructed for the IDPs in evacuation sites in all the locations affected. Those who are home-based are using the WASH facilities of the host families.	The host LGUs now provide regular water rations to the IDPs.	The issue has been referred to a NGO partner (Oxfam) for possible assistance.

IDPs are exposed to unsanitary environments because makeshift shelters were built in low-lying areas. They are also in need of hygiene kits.		
Health		
Children, elderly persons, and IDPs with health-related issues are in need of medical assistance for common illness such as flu, fever, diarrhoea, and cough.		The issue has been referred to a NGO partner (Oxfam) for possible assistance. Referrals and follow-ups should also be done to the local Rural Health Unit (RHU) or Integrated Provincial Health Office (IPHO).
Education		
IDP children have stopped attending school while they are still displaced.		Refer to the Ministry of Basic, Higher, and Technical Education and/or to non-government education actors for assistance with temporary learning facilities or alternative learning systems in the IDPs' current locations.
Land and Property		
An undetermined amount of properties have reportedly been taken by unidentified parties when the fighting and displacement occurred. 20 heads of cows and 3 heads of goats owned by the IDPs were reportedly killed during the skirmish. IDPs stressed that they need compensation or some form of assistance to ensure continuity of their livelihood activities upon return.	IDPs have reported their losses to local authorities and requested assistance.	Continue monitoring the situation and refer to other humanitarian partners for possible provision of livelihood interventions, particularly after IDPs return to their places of origin.

PERSONS OF CONCERN

No. of Fam	+/-	No. of Persons	+/-	Location (Origin)				Location (Current)				
				Province	Mun	Barangay	Sitio	Province	Mun	Barangay	Sitio	Exact Location
63		315		Maguindanao	Shariff Aguak	Kuloy	Lab	Maguindanao	Shariff Aguak	Kuloy	Mistah	Tent
494		2,470		Maguindanao	Shariff Aguak	Kuloy	Lab	Maguindanao	Shariff Aguak	Kuloy	Mistah	Tent
35		175		Maguindanao	Shariff Saydona Mustapha	Pamalian		Maguindanao	Shariff Aguak	Tapikan		Khalid Primary School
30		150		Maguindanao	Shariff Saydona Mustapha	Pikeg		Maguindanao	Shariff Aguak	Tapikan		Khalid Primary School
75		375		Maguindanao	Shariff Aguak	Lapok	Kuta 1	Maguindanao	Shariff Aguak	Lapok		Lapok ES
73		365		Maguindanao	Shariff Aguak	Lapok	Pinagunay	Maguindanao	Shariff Aguak	Lapok		Lapok ES
69		345		Maguindanao	Shariff Aguak	Lapok	Buat	Maguindanao	Shariff Aguak	Lapok		Lapok ES
32		160		Maguindanao	Shariff Aguak	Lapok	Omar	Maguindanao	Shariff Aguak	Lapok		Madrasah
94		470		Maguindanao	Shariff Aguak	Malingao	Propoer	Maguindanao	Shariff Aguak	Lapok		Madrasah
189		945		Maguindanao	Shariff Aguak	Lapok	Kuta 1	Maguindanao	Shariff Aguak	Tapikan	Dawaling	Madrasah
97		485		Maguindanao	Shariff Aguak	Malingao		Maguindanao	Shariff Aguak	Tapikan	Dawaling	Multi-Purpose
61		305		Maguindanao	Shariff Aguak	Lapok	Bulibod	Maguindanao	Shariff Aguak	Tapikan	Dawaling	Covered Court
65		325		Maguindanao	Shariff Aguak	Lapok		Maguindanao	Shariff Aguak	Tapikan	Dawaling	Covered Court
50		250		Maguindanao	Shariff Aguak	Tapikan	Kulbada	Maguindanao	Shariff Aguak	Tapikan	Dawaling	Covered Court
102		510		Maguindanao	Shariff Aguak	Tina	Tamblang	Maguindanao	Shariff Aguak	Bialong		Madrasah
87		435		Maguindanao	Shariff Aguak	Bialong	Dimaukom	Maguindanao	Shariff Aguak	Bialong		
93		465		Maguindanao	Shariff Aguak	Bialong	Bau	Maguindanao	Shariff Aguak	Bialong		
77		385		Maguindanao	Shariff Aguak	Bialong	Lipao	Maguindanao	Shariff Aguak	Bialong		
92		460		Maguindanao	Shariff Aguak	Bialong	Piguanakaw	Maguindanao	Shariff Aguak	Bialong		
80		400		Maguindanao	Shariff Aguak	Bialong	Utala	Maguindanao	Shariff Aguak	Bialong		
59		295		Maguindanao	Datu Saudi Ampatuan	Dapiawan	Kapulan	Maguindanao	Datu Saudi Ampatuan	Dapiawan		Dapiawan ES
217		1,085		Maguindanao	Shariff Saydona Mustapha	Pikeg & Malangog		Maguindanao	Datu Saudi Ampatuan	Dapiawan		Dapiawan ES

79		395		Maguindanao	Shariff Saydona Mustapha	Pikeg		Maguindanao	Datu Saudi Ampatuan	Kitango		Kitango ES
52		260		Maguindanao	Shariff Saydona Mustapha	Pusao		Maguindanao	Datu Saudi Ampatuan	Kitango		Brgy. Hall
185		925		Maguindanao	Shariff Saydona Mustapha	Pikeg & Malangog		Maguindanao	Datu Saudi Ampatuan	Kitango		Markaz Ibn Hambal
51		255		Maguindanao	Shariff Saydona Mustapha	Pikeg & Malangog		Maguindanao	Datu Saudi Ampatuan	Kitango		Mahad Dinih
46		230		Maguindanao	Shariff Aguak	Malingao		Maguindanao	Datu Saudi Ampatuan	Kitango		Mahad Dinih
42		210		Maguindanao	Shariff Aguak	Tina	Sumukel	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 2 EC
40		200		Maguindanao	Shariff Aguak	Tina	Talitay Macmod	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 2 EC
123		615		Maguindanao	Shariff Aguak	Tina	Proper	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 2 EC
96		480		Maguindanao	Shariff Aguak	Tina	Bulansing	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 3 EC
56		280		Maguindanao	Shariff Aguak	Tina	Gampungan	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 3 EC
115		575		Maguindanao	Shariff Aguak	Tina	Tambalang	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 3 EC
143		715		Maguindanao	Shariff Aguak	Tina	Lubakan	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 4 EC
128		640		Maguindanao	Shariff Aguak	Tina	Tina	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 4 EC
160		800		Maguindanao	Shariff Saydona Mustapha	Pusao	Matawak	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 4 EC
174		870		Maguindanao	Shariff Saydona Mustapha	Pusao	Midtanda	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 4 EC
67		335		Maguindanao	Shariff Saydona Mustapha	Pusao	Diate	Maguindanao	Shariff Saydona Mustapha	East Libutan	Maganding	Post 4 EC
96		480		Maguindanao	Shariff Aguak	Tina	Salik	Maguindanao	Shariff Saydona Mustapha	Datu Kilay		Sitio Sulaiman EC
79		395		Maguindanao	Shariff Saydona Mustapha	Datu Kilay	Alab	Maguindanao	Shariff Saydona Mustapha	Datu Kilay		Sitio Sulaiman EC
68		340		Maguindanao	Shariff Saydona Mustapha	Datu Kilay	Mabandes	Maguindanao	Shariff Saydona Mustapha	Datu Kilay		Sitio Ali EC
123		615		Maguindanao	Shariff Saydona Mustapha	Datu Kilay	Malik	Maguindanao	Shariff Saydona Mustapha	Datu Kilay		Sitio Ali EC
88		440		Maguindanao	Shariff Saydona Mustapha	Pusao		Maguindanao	Shariff Saydona Mustapha	Datu Kilay		Sitio Ali EC
213		1,065		Maguindanao	Shariff Saydona Mustapha	Bialong	Malinay	Maguindanao	Shariff Saydona Mustapha	Datu Kilay		Sitio Ali EC
209		1,045		Maguindanao	Shariff Saydona Mustapha	Duguengen	Kabeg	Maguindanao	Shariff Saydona Mustapha	Duguengen		Datu Gumbay ES
205		1,025		Maguindanao	Shariff Saydona Mustapha	Duguengen	Sumipet	Maguindanao	Shariff Saydona Mustapha	Duguengen		Datu Gumbay ES
93		465		Maguindanao	Shariff Aguak	Lapok	Buled	Maguindanao	Shariff Saydona Mustapha	Duguengen		Datu Gumbay ES
108		540		Maguindanao	Shariff Aguak	Lapok	Buat	Maguindanao	Shariff Saydona Mustapha	Duguengen		Datu Gumbay ES
361		1,805		Maguindanao	Shariff Saydona Mustapha	Ganta		Maguindanao	Shariff Saydona Mustapha			
564		2,820		Maguindanao	Shariff Saydona Mustapha	Dasawao		Maguindanao	Shariff Saydona Mustapha			
317		1,585		Maguindanao	Shariff Saydona Mustapha	Pagatin 2		Maguindanao	Shariff Saydona Mustapha			
91		310		Maguindanao	Shariff Saydona Mustapha	Inaladan		Maguindanao	Mamasapano	Bagumbong	Proper	Bagumbong Brgy. Hall
58		206		Maguindanao	Mamasapano			Maguindanao	Mamasapano			Home-based
1,419		7,095		Maguindano	Datu Saudi Ampatuan			Maguindano	Datu Saudi Ampatuan			Home-based

Source: Disaster Response Operations Monitoring and Information Center (DROMIC) Report of the Ministry of Social Services and Development as of 6 December 2019

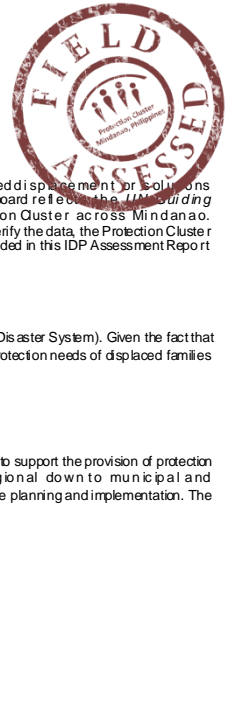
DURABLE SOLUTIONS

				Location (Displaced)			Location (Current)			Type (Please select one)		
No. of Fam	+/-	No. of Persons	+/-	Province	Municipality	Barangay	Province	Municipality	Barangay	Return	Relocation	Local Integration
852	+/-	4,260	+/-	Maguindanao	Talayan			Maguindanao	Talayan			Returned to their respective residences

Source: Disaster Response Operations Monitoring and Information Center (DROMIC) Report of the Ministry of Social Services and Development as of 6 December 2019

SOURCES

Magungaya Mindanao Inc. (MMI)
 Community and Family Services International (CFSI)
 Community-based Peace and Protection Monitors in SPMS Box
 Internally Displaced Persons in the affected communities
 Municipal Disaster Risk Reduction Management Officers of the affected municipalities
 Municipal Social Services and Development offices – Maguindanao province



The IDP Protection Assessment Form

The IDP Protection Assessment Form aims to provide a starting point for information and analysis that can help humanitarian agencies, policy makers and other stakeholders concerning instances of forced displacement or solutions (repatriation, resettlement, integration). The number of people displaced/affected may differ from the number in need of humanitarian assistance. To the extent possible, the terminology used in the Dashboard reflects the *UN Guiding Principles on Internal Displacement* and other sources of international law and practice. The information reported in the IDP Protection Assessment Forms has been received from members of the Protection Cluster across Mindanao. Consequently, unreported cases of forced displacement and solutions are not reflected. Updates will be provided as and when more information is received from members. Although efforts are made to verify the data, the Protection Cluster takes no responsibility for the incompleteness or inaccuracy of the information. At the end of every month, this data is compiled and distributed through the **Protection Dashboard**. The information provided in this IDP Assessment Report does not necessarily reflect the views of UNHCR or any individual member of the Protection Cluster.

The Protection Cluster

In the Philippines, the protection cluster has been established by the National Disaster Coordinating Council (NDCC) Circular No 5 series of 10 May 2007 (Institutionalizing Cluster Approach in Philippine Disaster System). Given the fact that Mindanao did not witness major emergencies since Marawi siege, the protection cluster was not convened since mid-2017. Instead a protection working group was established in April 2019 to attend to protection needs of displaced families in BARMM.

Protection Working Group for Bangsamoro Autonomous region in Muslim Mindanao (BARMM)

In April 2019, PWG for BARMM was established under the leadership of Ministry of Social Services, co-led by UNHCR. The Protection Working Group (PWG), based in Cotabato City, is being convened to support the provision of protection interventions and services to these disaster- and conflict-affected communities. The main objectives of BARMM PWG is to strengthen coordination among relevant actors with a protection role (from regional down to municipal and community level) in order to: (a) ensure timely prevention of and response to protection issues in the BARMM region; and (b) facilitate timely information-sharing among these actors, in support of effective planning and implementation. The PWG meets every 2 months with members of Government agencies with protection roles, Relevant LGUs, UN agencies, Local and international NGOs & CSOs.

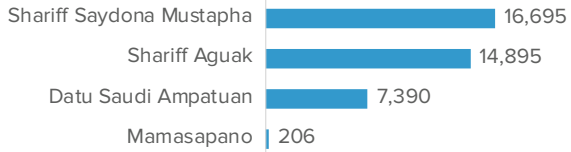
For more information, please visit the Protection Cluster website <http://www.protectioncluster.org/philippines/> or e-mail us at PHICOPRC@unhcr.org

KEY FIGURES



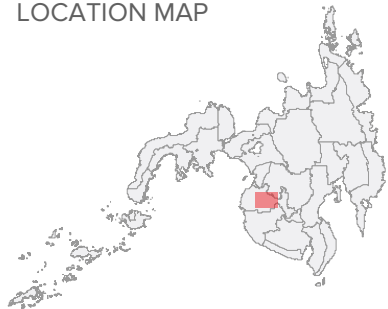
39,186 (7,883 Families)
Total number of individuals displaced

Breakdown of displaced individuals by municipality



Current Location of IDPs	Barangay	Displaced individuals
Datu Saudi Ampatuan		
Home-based	(within the municipality)	7,095
Dapiawan ES	Dapiawan	1,380
Markaz Ibn Hambal	Kitango	925
Mahad Dinih	Kitango	485
Kitango ES	Kitango	395
Brgy. Hall	Kitango	260
Mamasapano		
Bagumbong Brgy. Hall	Bagumbong	310
Home-based	(within the municipality)	206
Shariff Aguak		
Tent	Kuloy	2,785
Home-based	Bialong	2,145
Lapok ES	Lapok	1,085
Covered Court	Tapikan	880
Multi-Purpose	Tapikan	485
Khalid Primary School	Tapikan	325
Madrasah	Bialong	510
	Lapok	630
	Tapikan	945
Shariff Saydona Mustapha		
Home-based	(within the municipality)	6,210
Post 4 EC	East Libutan	3,360
Datu Gumbay ES	Duguengen	3,075
Sitio Ali EC	Datu Kilay	2,460
Post 3 EC	East Libutan	1,335
Post 2 EC	East Libutan	1,025
Sitio Sulaiman EC	Datu Kilay	875

LOCATION MAP



LEGEND

- Conflict
- Displaced barangays
- Road
- Provincial boundary
- Municipal boundary
- Displaced population
- Returned population
- Presently displaced population

